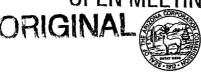
# OPEN MEETING ITEM





# COMMISSIONERS JEFF HATCH-MILLER - Chairman WILLIAM A. MUNDELL MARC SPITZER MIKE GLEASON KRISTIN K. MAYES

#### ARIZONA CORPORATION COMMISSION

DATE:

January 10, 2006

DOCKET NOS:

W-02450A-05-0430

TO ALL PARTIES:

Enclosed please find the recommendation of Administrative Law Judge Yvette Kinsey. The recommendation has been filed in the form of an Opinion and Order on:

# WATER UTILITY OF GREATER TONOPAH, INC. (CC&N EXTENSION OR TRANSFER)

Pursuant to A.A.C. R14-3-110(B), you may file exceptions to the recommendation of the Administrative Law Judge by filing an original and thirteen (13) copies of the exceptions with the Commission's Docket Control at the address listed below by 4:00 p.m. on or before:

## JANUARY 19, 2006

The enclosed is <u>NOT</u> an order of the Commission, but a recommendation of the Administrative Law Judge to the Commissioners. Consideration of this matter has <u>tentatively</u> been scheduled for the Commission's Open Meeting to be held on:

## JANUARY 24 AND 25, 2006

For more information, you may contact Docket Control at (602)542-3477 or the Hearing Division at (602)542-4250. For information about the Open Meeting, contact the Executive Director's Office at (602) 542-3931.

RECEIVED

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BRIAN C. McNEIL

EXECUTIVE DIRECTOR

#### 1 BEFORE THE ARIZONA CORPORATION COMMISSION 2 **COMMISSIONERS** 3 JEFF HATCH-MILLER, Chairman WILLIAM A. MUNDELL MARC SPITZER MIKE GLEASON 5 KRISTIN K. MAYES IN THE MATTER OF THE APPLICATION OF DOCKET NO. W-02450A-05-0430 WATER UTILITY OF GREATER TONOPAH, 7 INC. FOR APPROVAL TO EXTEND OR TRANSFER ITS CERTIFICATE OF DECISION NO. 8 CONVENIENCE AND NECESSITY. **OPINION AND ORDER** 9 **CORRECTING DECISION NO. 54419** NUNC PRO TUNC 10 September 12, 2005 DATE OF HEARING: 11 Phoenix, Arizona PLACE OF HEARING: 12 Yvette B. Kinsey ADMINISTRATIVE LAW JUDGE: 13 APPEARANCES: Mr. William P. Sullivan, Curtis, Goodwin, Sullivan, 14 Udall & Schwab, on behalf of Water Utility of Greater Tonopah; and 15 Mr. Keith Layton, Staff Attorney, Legal Division on 16 behalf of the Utilities Division of the Arizona Corporation Commission. 17 18 BY THE COMMISSION: 19 On June 10, 2005, Water Utility of Greater Tonopah ("WUGT" or "Applicant") filed with the 20 Arizona Corporation Commission ("Commission"), an application to transfer from West Phoenix 21 Water Company, Inc., ("West Phoenix") to WUGT the remaining portion of its Certificate of 22 Convenience and Necessity ("Certificate" or "CC&N"). WUGT's application stated that a portion of 23 the Certificated lands ("the lands") had been inadvertently omitted from the legal description when 24 the Commission granted the original transfer from West Phoenix to WUGT in Commission Decision 25 No. 54419 (April 1, 1985). The application describes the omitted sections of land as the West half of 26

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Section 30 and all of Section 31, Township 2 North, Range 6 West, Maricopa County, Arizona.

On August 17, 2005, Staff filed its Staff Report recommending an order nunc pro tunc stating

27

it believed a clerical error had occurred when Commission Decision No. 54419 (April 1, 1985) was entered. Alternatively, Staff recommended approval of WUGT's application to transfer the CC&N, subject to conditions.

On September 12, 2005, a full public hearing was convened before a duly authorized Administrative Law Judge of the Commission at its offices in Phoenix, Arizona. Applicant and Staff appeared through counsel at the hearing and presented evidence and testimony in the matter. No members of the public appeared to give public comment. At the conclusion of the hearing, pending late-filed exhibits by Staff and the Applicant, the matter was taken under advisement.

On October 3, 2005, an Application to Intervene by Sierra Negra Ranch, LLC ("Sierra") was docketed in the above referenced matter.

On October 5, 2005, Sierra additionally filed, an Application to Intervene and Request to Supplement the Record.

On October 12, 2005, a Procedural Order was issued ordering WUGT to Respond to Sierra's Application to Intervene and Application to Supplement the Record. Additionally, it ordered Staff to file a Supplemental Staff Report addressing the issues raised in Sierra's Application to Intervene and Request to Supplement the Record.

On October 12, 2005, WUGT filed its response objecting to intervention by Sierra and asserting among other things that Sierra's request to intervene was untimely.

On November 21, 2005, Staff filed its Supplemental Staff Report addressing Sierra's intervention.

\* \* \* \* \* \* \* \* \*

Having considered the entire record herein and being fully advised in the premises, the Arizona Corporation Commission finds, concludes, and orders that:

# FINDINGS OF FACT

1. On June 10, 2005, WUGT filed with the Commission an application to transfer from West Phoenix Water Company, Inc., ("West Phoenix") to WUGT the remaining portion of its Certificate of Convenience and Necessity ("Certificate" or "CC&N"). WUGT's application stated

that a portion of the Certificated lands had been inadvertently omitted from the legal description when West Phoenix transferred its CC&N to WUGT in Commission Decision No. 54419 (April 1, 1985). The application describes the omitted sections of land as the West half of Section 30 and all of Section 31, Township 2 North, Range 6 West, Maricopa County, Arizona.

- 2. On July 12, 2005, Staff filed a Sufficiency Letter stating that the Company's application met the sufficiency requirements set forth in the Commission's rules.
- 3. On July 18, 2005, a Procedural Order was issued setting the hearing to commence on September 12, 2005 on the application and also setting associated procedural deadlines including the publication of notice of the hearing.
  - 4. On August 12, 2005, WUGT filed its Affidavit of Publication and Proof of Mailing.
- 5. On August 17, 2005, Staff filed its Staff Report recommending an order *nunc pro tunc* stating it believed a clerical error had occurred when Commission Decision No. 54419 (April 1, 1985) was entered. Alternatively, Staff recommended approval of WUGT's application to transfer the CC&N, subject to conditions.
- 6. On September 12, 2005, a full public hearing was convened before a duly authorized Administrative Law Judge of the Commission at its offices in Phoenix, Arizona. Applicant and Staff appeared through counsel at the hearing and presented evidence and testimony in the matter. No members of the public appeared to give public comment. At the conclusion of the hearing, pending late-filed exhibits by Staff and the Applicant, the matter was taken under advisement.
- 7. On October 3, 2005, an Application to Intervene by Sierra was docketed in the above referenced matter. Sierra's application indicated it is located within the transfer area requested by WUGT. Further, Sierra stated that it had not requested water or wastewater service from WUGT and that it had concerns regarding the technical and financial capability of WUGT to service future development within Sierra and the surrounding areas.
- 8. On October 5, 2005, Sierra additionally filed an Application to Intervene and Request to Supplement the Record. In its filing Sierra stated it did not receive notice of the September 12, 2005 hearing and that it objected to the inclusion of its land within WUGT's CC&N.
  - 9. On October 12, 2005, a Procedural Order was issued ordering WUGT to respond to

Sierra's Application to Intervene and Application to Supplement the Record. Additionally, it ordered Staff to file a Supplemental Staff Report addressing the issues raised in Sierra's Application to Intervene and Request to Supplement the Record.

- 10. On October 12, 2005, WUGT filed its response objecting to intervention by Sierra and asserting that Sierra's request to intervene was untimely because the Procedural Order setting the matter for hearing ordered that all Motions to Intervene were to be submitted by August 24, 2005 and that Sierra had not only missed the deadline, but had filed its Motion 21 days after the evidentiary hearing was held.
- WUGT further asserted that it had informed Sierra on four separate occasions that it would be seeking Commission approval to correct the legal description in Commission Decision No. 54419 (April 1, 1985) due to a clerical error and that Sierra had not raised concerns over the proposed application. Additionally, WUGT submitted an affidavit from Mr. John Mihlik, Chief Financial Officer for WUGT, stating specific times that he had met with or spoken to representatives from Sierra in which the pending application was discussed. His affidavit asserts that during the time he had discussions with Sierra regarding the area of land that is the subject of this application he believed that Sierra was conducting due diligence research regarding a potential purchase or development in the transfer area.
- 12. The Applicant also asserted that it used information obtained from the Assessor's website to cause notice to be mailed first class to the nine property owners located within the transfer area, but that the land that Sierra claims it owns was listed as being owned by Phoenix I-10 LLC.
- On November 21, 2005, Staff filed its Supplemental Staff Report addressing Sierra's intervention. Staff stated that it believed the notice issue was moot as Sierra admitted in its Motion to Intervene that its representative was notified directly by Mr. Mihlik regarding the pending transfer. Regarding Sierra's claim that it objects to being included in WUGT's CC&N, Staff noted that the geographic area at issue in this application, except for the width of a quarter-section, is completely surrounded by WUGT's current service territory, making it virtually "land locked" and highly unlikely that another provider would want to service the area. Further, Staff stated that even though Sierra objected to being included in WUGT's CC&N neither Sierra nor any other party had come

forward with a competing application.

- 14. Sierra raised concerns that WUGT did not have the technical and financial ability to provide adequate water service. In its Supplemental Staff Report, Staff responded by stating that Commission Decision No. 68307 (November 14, 2005) had recently granted approval to WUGT for extension of its CC&N to serve approximately 6,000 connections on 2,000 acres in the Hassayampa Ranch master-planned community. Although Staff conducted no technical and financial analysis for the transfer area in this docket because there is no proposed subdivision or water system on which to base such an analysis, Staff asserted that the Commission's recent approval in Decision No. 68307 (November 14, 2005) which deemed WUGT a fit and proper entity to provide utility service was evidence that WUGT has the technical and financial ability to provide utility service in the transfer area.
- 15. Regarding Sierra's preference to be served by an "integrated" utility, Staff found that Sierra presented no evidence that that an "integrated" utility would be in the public interest, as well as, no integrated utility has come forward to request to serve this area.
- 16. Staff's Supplemental Staff Report stated that it believed allowing Sierra to intervene would unduly broaden the issues in this docket beyond whether a clerical error had been made in Commission Decision No. 54419 (April 1, 1985) or what compliance was necessary if a transfer was granted.
- 17. Finally, Staff reaffirmed its position that a clerical error had occurred in Commission Decision No. 54419 (April 1, 1985) and that it should be corrected in this Docket.
- stated in its Supplement to Application to Intervene and Request to Supplement Record that "Mr. Mihlik orally expressed an intention earlier to pursue a transfer to a representative of Sierra", WUGT published Notice of the pending application along with the hearing date in the *West Valley View Newspaper* on August 12, 2005 and WUGT also mailed notice to the nine land owners on file with the Assessor's office website. We find that Sierra had actual notice when WUGT published notice and mailed notice to the nine land owners in the transfer area. We also find that Sierra had constructive notice when it engaged in discussions with WUGT concerning the proposed transfer.

Therefore, we find that Sierra had both constructive and actual notice of the pending transfer.

- 19. Sierra also asserted that it did not desire to be included in WUGT's CC&N because it did not believe WUGT had the technical and financial ability to provide water service and that they would be better served by an "integrated" utility. Staff asserted that although Sierra objects to inclusion in WUGT's CC&N no other provider has come forward with a competing application and given Sierra's "land locked" position within WUGT's current Certificated area it was highly unlikely that another provider would desire to serve the area at issue in this docket. Additionally, Staff asserted that although analysis of whether WUGT was a fit and proper entity in this docket was not addressed, WUGT had recently been found to be a fit and proper entity to provide utility service in Commission Decision No. 68307 (November 14, 2005) which extended its CC&N to include 6,000 new connections was evidence that WUGT had the technical and financial ability to provide utility service in the transfer area. Staff further stated that Sierra's claim that it would be best served by an "integrated" utility was unsupported by evidence that an "integrated" utility was in the public interest and that no integrated utility had filed a request to serve this area. We find Staff's position reasonable.
- 20. Finally, Sierra asserts that allowing it intervention would not unduly broaden the issues in this docket. Staff' position as set forth above is that this docket involves correcting a clerical error and in the alternative involves compliance issues associated with the transfer. Sierra's request revolves around a deletion from WUGT's CC&N, which requires a different analysis than the issues in this docket. Therefore, we find that Sierra's intervention would unduly broaden the issues in this docket. Our finding does not prejudice Sierra from pursuing a request for deletion at some future date.
- 21. Based on the findings set forth above and pursuant to A.A.C. R14-3-105(B) Sierra's Application to Intervene should be denied.

#### History

22. In Commission Decision No. 33434 (October 6, 1961) the Commission granted a Certificate to Tonopah Water Company ("Tonopah") which authorized it to construct, operate and maintain a public water system in the area described as:

All of Section 6, Township 1 North, Range 6 West; the East half of Section 18, the Northwest quarter of Section 19, the West half of Section 30, and all of Section 31 in Township 2 North, Range 6 West [emphasis added]; the East half of Section 2, all of Section 4, all of Section 5 and all of Section 13, the Northeast quarter and the South half of Section 14, the North half of Section 15, all of Section 16 all of Sections 20, 21, 22, 23, and 24 and all of Sections 25, 26, 27, 28, and 29 and all of Sections 32, 33, 34 and 35 and all of Section 36 in Township 2 North, Range 7 West, G&SRB&M, Maricopa County, Arizona.

The area is more fully described in Exhibit A, attached hereto and incorporated herein by reference.

- 23. In subsequent Commission Decision No. 39759 (December 5, 1968), the Commission approved Tonopah's application to transfer all of its CC&N to West Phoenix. The transfer area is more fully described in Exhibit B, attached hereto and incorporated herein by reference.
- 24. On April 1, 1985, the Commission issued Decision No. 54419 (April 1, 1985) which granted West Phoenix and Sunshine Water Company ("SWC") authority to transfer their Certificates to West Buckeye Water Company, Inc. ("West Buckeye"). See Exhibit C, attached hereto and incorporated herein by reference.
- 25. On July 31, 1985, West Buckeye changed its name to Water Utility of Greater Tonopah.
- 26. In the instant case, WUGT has asserted that a clerical error occurred when the Commission granted Decision No. 54419 (April 1, 1985) which transferred the CC&N from West Phoenix and SWC to West Buckeye and as a result 1 ½ sections of land were inadvertently omitted from the Order and legal description.
- 27. In its Staff Report, Staff stated that it also believed that a clerical error occurred, which omitted 1 ½ sections of land, when the Commission granted the transfer of CC&N in Decision No. 54419 (April 1, 1985). Additionally, Staff stated that West Phoenix would be the proper applicant to transfer the omitted portions of the CC&N, but because West Phoenix has been dissolved for more than 19 years, Staff believes an order *nunc pro tunc* correcting Decision No. 54419 (April 1, 1985) is the proper mechanism to correct the legal description and to have the omitted portions of land included in WUGT's CC&N.
  - 28. At hearing, WUGT agreed with Staff's recommendation that an order nunc pro tunc

was the proper procedural mechanism to correct Decision No. 54419 (April 1, 1985).

# **Discussion and Resolution**

29. As discussed above, WUGT has requested, and Staff has recommended, that the Commission issue, pursuant to A.R.S. § 40-252, an order *nunc pro tunc* correcting Decision No. 54419 (April 1, 1985) to include the West half of Section 30, and all of Section 31 in Township 2 North, Range 6 West, in WUGT's CC&N, or in the alternative, to grant the transfer of the lands to WUGT's CC&N subject to conditions. A.R.S. § 40-252 provides:

The Commission may at any time, upon notice to the corporation affected, and after opportunity to be heard as upon a complaint, rescind, alter or amend any order or decision made by it. When the order making such rescission, alteration or amendment is served upon the corporation affected, it is effective as an original order or decision.

Additionally, A.R.C.P. Rule 58 (a) provides that on such notice as justice may require, the court may direct the entry of a judgment *nunc pro tunc*, and the reasons for such direction shall be entered of record. Further, A.R.C. P. Rule 60 (a) provides:

Clerical mistakes in judgments, orders, or other parts of the record and errors therein arising from oversight or omission may be corrected by the court any time of its own initiative or on motion of any party and after such notice, if any, as the court orders.

Arizona courts have held that the purpose of an order *nunc pro tunc* is to "make the record reflect the intention of the parties or the court at the time the record was made." *State v. Johnson*, 113 Ariz. 506, 509, 557 P.2d 1063, 1066 (1976). Further, Arizona courts have consistently held that the function of an order *nunc pro tunc* "is to make the record speak the truth and that such power is inherent in the court." (*Black v. Industrial Comm'n*, 83 Ariz. 121, 125, 317 P.2d 553, 555-556 (1957).

In the instant case, Commission records show that the lands were included in Tonopah's original CC&N and were not deleted in subsequent transfers of the CC&N. In Decision No. 33434 (October 6, 1961) the lands were included in the Tonopah's original CC&N. Additionally, an independent search of Commission records revealed no Decisions deleting the lands from Tonopah's

CC&N. Further, in Decision No. 39759 (December 5, 1968), the Commission authorized Tonopah to transfer and assign all of its right, title and interest in and to its CC&N to West Phoenix. On April 1, 1985, in Decision No. 54418 the Commission granted West Phoenix authority to transfer a portion of its CC&N to Northwest Buckeye Water Company, Inc. On the same date the Commission also granted authority to West Phoenix and Sunshine Water Company (Decision No. 54419 (April 1, 1985)) to transfer the remaining portions of West Phoenix's and all of Sunshine Water Company's CC&N to West Buckeye. Based on the fact that a series of transfers have occurred in this case, and in some instances, neither the application nor the Commission Decision included a legal description, it appears that when West Phoenix and Sunshine Water Company filed to transfer its CC&Ns to West Buckeye the 1½ sections of land in question were omitted through clerical error in the application and subsequently omitted when the Commission entered Decision No. 54419 (April 1, 1985).

We find Staff's analysis and conclusions that a clerical error occurred in the transfer of the CC&Ns supportive of WUGT's claims. In Staff's Report, Staff states that the area at issue, except for the width of one quarter section, is completely surrounded on three sides by WUGT's current CC&N, which makes the land virtually "land-locked" and highly unlikely that the area would be served by another company. Based on the location of the lands in reference to WUGT's current CC&N, Staff believes it is in the public interest to have the lands included in WUGT's CC&N. Staff's Report further stated, that according to the Commission's mapping records the lands in question comprise all that is left of West Phoenix's former CC&N lending support to the fact that a clerical error occurred in the legal description when WUGT filed its application and when the Commission entered Decision No. 54419 (April 1, 1985). Staff's witness testified that after reviewing the Commission records Staff could not find an apparent reason for why the lands would not have been included in the legal description when Decision No. 54419 (April 1, 1985) was entered.

We also find persuasive the testimony of WUGT's witness, Mr. John Mihlik. Mr. Mihlik testified that he was president of West Phoenix at the time the 1985 transfer occurred. He further testified that it was the intent of West Phoenix to transfer all of its CC&N to WUGT in 1985, but that

<sup>&</sup>lt;sup>1</sup> Mr. Mihlik is Chief Financial Officer for Water Utility of Greater Tonopah. He also was the president of West Phoenix Water Company at the time that the transfer of CC&N was made from West Phoenix and Sunshine Water Company to West Buckeye.

West Phoenix inadvertently omitted the 1 ½ sections in its application.

Based on the evidence presented, we find that a clerical error or mistake occurred when West Phoenix filed to transfer its CC&N to WUGT. On April 1, 1985, the Commission entered Decision Nos. 55418 and 55419 which divided West Phoenix's CC&N between Northwest Buckeye Water Company and West Buckeye (now WUGT). The sections of land in those transfers were extensive and the legal descriptions were lengthy and detailed. Therefore, we find that the 1½ sections of land in question were inadvertently omitted when West Phoenix filed its application and in the legal description when the Commission entered Decision No. 54419 (April 1, 1985). Further, we find that it was the intent of the parties and the Commission to transfer all of West Phoenix's Certificated area. We also find that an order *nunc pro tunc* is the proper procedural mechanism for correcting Decision No. 54419 (April 1, 1985) to reflect the intent of the parties and not a transfer of the omitted lands. We agree with Staff that the proper party in interest to file for a transfer of the omitted sections of land is West Phoenix and not WUGT and because West Phoenix was dissolved more than 19 years ago, WUGT cannot file to transfer the lands. We also agree with Staff that the inclusion of the 1½ sections of land in WUGT's CC&N is in the public interest given its land-locked position.

Therefore, pursuant to A.R.C.P. 58(a) and 60(a), WUGT's request for an order *nunc pro tunc* correcting Findings of Fact No. 4 in Decision No. 54419 (April 1, 1985) should be granted, to include the West half of Section 30, and all of Section 31 in Township 2 North, Range 6 West in Maricopa County. Aside from the change in Finding of Fact No. 4 of Decision No. 54419 (April 1, 1985), attached hereto and incorporated herein by reference as Exhibit C, all other Findings of Fact and Conclusions of Law set forth in Decision No. 54419 (April 1, 1985) shall remain otherwise unchanged.

# **CONCLUSIONS OF LAW**

- 1. Water Utility of Greater Tonopah is a public service corporation within the meaning of Article XV of the Arizona Constitution and A. R.S. §§ 40-281 and 40-282.
- 2. The Commission has jurisdiction over Water Utility of Greater Tonopah and the subject matter of the application.
  - 3. It is in the public interest to correct Findings of Fact No. 4 in Decision No. 54419

1	(April 1, 1985), for the sole purpose of including the West half of Section 30, and all of Section 31 in				
2	Township 2 North, Range 6 West in Water Utility of Greater Tonopah's CC&N.				
3	<u>ORDER</u>				
4	IT IS THEREFORE ORDERED that the legal description in Commission Decision No.				
5	54419 (April 1, 1985) shall be, and is hereby corrected nunc pro tunc,, to include the west half of				
6	Section 30, and all of Section 31 in Township 2 North, Range West in Water Utility of Greater				
7	Tonopah's Certificate of Convenience and Necessity.				
8	IT IS FURTHER ORDERED that the authorizations approved in Commission Decision No.				
9	54419 (April 1, 1985), the associated filing requirements, and all other Findings of Fact, Conclusions				
10	of Law, and ordering paragraphs set forth in Decision No. 54419 (April 1, 1985), shall remain				
11	otherwise unchanged.				
12	IT IS FURTHER ORDERED that Sierra Negra Ranch's, LLC Application to Intervene is				
13	hereby denied.				
14	IT IS FURTHER ORDERED this Decision shall become effective immediately.				
15	BY ORDER OF THE ARIZONA CORPORATION COMMISSION.				
16					
17	CHAIRMAN COMMISSIONER				
18					
19	COMMISSIONER COMMISSIONER COMMISSIONER				
20					
21	IN WITNESS WHEREOF, I, BRIAN C. McNEIL, Executive				
22	Director of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of the				
23	Commission to be affixed at the Capitol, in the City of Phoenix, this day of, 2006.				
24					
25	BRIAN C. McNEIL				
26	DISSENT EXECUTIVE DIRECTOR				
27					
28	DISSENT				

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3	SERVICE LIST FOR:	WATER UTILITY OF GREATER TONOPAH				
4	DOCKET NO.:	W-02450A-05-0430				
5	John Mihlik, Jr. Chief Financial Officer					
6	Water Utility of Greater Tonopah 3800 N. Central Avenue #770					
7	Phoenix, Arizona 85012					
8	Sheryl A. Sweeney Michele L. Lorenzen					
9	RYLEY CARLOCK & APPLEWHITE One North Central Avenue, Ste. 1200					
10	Phoenix, AZ 85004 Attorneys for Sierra Negra Ranch, L.L.C.					
11	William P. Sullivan					
12	CURTIS, GOODWIN, SULLIVAN, UDAL 2712 North Seventh Street	L & SCHWAB				
13	Phoenix, AZ 85006 Attorneys for Water Utility of Greater Tonor	pah				
14	Christopher Kempley, Chief Counsel Legal Division ARIZONA CORPORATION COMMISSION					
15						
16	1200 West Washington Street Phoenix, Arizona 85007					
17	Ernest G. Johnson, Director Utilities Division					
18	ARIZONA CORPORATION COMMISSIO	N				
19	1200 West Washington Street Phoenix, Arizona 85007					
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2	CEDVICE LIST EOD.	WATER UTILITY OF GREATER TONOPAH
3	SERVICE LIST FOR:	
4	DOCKET NO.:	W-02450A-05-0430
5	John Mihlik, Jr. Chief Financial Officer	
6	Water Utility of Greater Tonopah 3800 N. Central Avenue #770 Phoenix, Arizona 85012	
7	Sheryl A. Sweeney	
9	Michele L. Lorenzen RYLEY CARLOCK & APPLEWHITE One North Central Avenue, Ste. 1200	
10	Phoenix, AZ 85004 Attorneys for Sierra Negra Ranch, L.L.C.	
11	William P. Sullivan CURTIS, GOODWIN, SULLIVAN, UDAL	L & SCHWAB
12 13	2712 North Seventh Street Phoenix, AZ 85006	
14	Christopher Kempley, Chief Counsel Legal Division	
15	ARIZONA CORPORATION COMMISSIC 1200 West Washington Street Phoenix, Arizona 85007	ON .
16	Ernest G. Johnson, Director	
17	Utilities Division ARIZONA CORPORATION COMMISSIO	ON
18 19	1200 West Washington Street Phoenix, Arizona 85007	
20		
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27		

DECISION NO.

EXHIBIT A

#### EEFORE THE ARIZONA CORPORATION CONMISSION

IN THE MATTER OF THE APPLICATION OF TOMOPAH WATER COMPANY, I PARTMEDIATE CONSISTING OF R. M. MAKENSON, R. S. SPOON, JOHN A. MINPHY, JOHN M. SCOTT AND RARL P. SHODDY, FOR A CERTIFICATE OF CONSISTENCE AND RECESSITY TO CONSTRUCT, OFERITE AND MAINTAIN A POSTAC CPILITY WATER SYSTEM IN THE AREA DESCRIBED AS SECTIONS 15, 16, 17, 20, 21, 22, 23, 24, 25, 26, 27, 2 35 AND 36 OF TOWNSHIP 2 NORTH, RANGE 7 WEST, 1, 2, 3, 5, 5 AND 12 OF TOWNSHIP 1, NORTH, RANGE 15, 19, 30 AND 31 OF TOWNSHIP 2 HOUTH, RANGE MEST. CHORTH, RAINGE 6 19, 30 AND 31 UP TOWNS 6 GASRBAM, MARICOPA AND SECTION 6, COUNTY, ARIZONA.

DOCKET NO. <u>U-1648</u>

OPINION AND ORDER

BY THE COMMISSION:

Notice having been given as provided the above entitled matter come on for hearing before the termission on February 4, 1960 in Phoenix, Arizons, after having been contimued from June 19, 1959 on motion of James E. Smith, attorney for and on schalf of applicants.

Applicants were represented by their attorney, James B. Smith, of the law firm of Stahl, Nurphy & Blakely. Appearances in opposition were entered by J. Lakar Shelley, attorney for and on behalf of the League of Arizons Cities and Towns, Patrick Burke on behalf of the City of Phoenix, and numerous lendowners in their own behalf.

During the hearing Applicants through their attorney requested and was given permission to amend their application by deleting therefrom the West Helf (Mi) of Section 18, Township 2 North, Range o Mest; Lots 1, 2, 3, 4 and the East Half (Ed) of the West Half [Mi] of Section 1d, Tomaship 2 North, dance o West and the Northwest Quarter (NW.) o: Section 1-, Turnship 2 North, Range 7 West, the South Half (S.) of Section 1, Township 2 North, Range 7 West; the South Enl! (S) and the Northeast Quarter (NE:) o. Section 19, Township 2 North, Mange o Best; the East Half (Bi) of Section 30, Township & North, Burge o Mest; the Mest Half (Mg) of Section 2, Townsuly i hertn, hange ; Must, Section ,, Townsuly 1 Rorth, Rance 7 West.

The State Land Department entered its opposition to the granting of the certificate ver all all State Lan. William

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was included in the application.

In an Executive Session held on August 9, 1961 it was the decision of the Commission that the application be granted subject to stipulations entered into and deletions requested.

WHEREFORE, IT IS CROWNED that this order shall constitute and be a certificate of convenience and necessity pursuant to \$40-261, Arizona Revised Statutes, authorizing applicants herein to construct, operate and maintain a public water system to serve domestic water to the residents and commercial establishments in the area described as all of Section o, Township 1 North, Ranga 6 West; the East Half (B) of Section 13, the Northwest Quarter (NH;) of Section 19, the West delf (Wi) of Section 30, and all of Section 31 in Township 2 North, Range o West; the East Half (B) of Section 2, all of Section 4, all of Section > and all of Section 12 in Township 1 North, Range 7 West; all of Section 13, the Mortheast Quarter (MM2) and the South Half (S1) of Section 14, the North Half (Ni) of Section 15, all of Section 16, all of Sections 20, 21, 22, 23 and 24 and all of Sections 27, 26, 27, 28, and 29, and all of Sections 32, 35. 34 and 30 and all of Section 36 in Township 2 North, Range 7 West, Godflied, Maricopa County, Arisona.

IT is FURTHER URDERED that the rates approved and which shall apply are \$4.00 minimum charge per month for the first 0,000 gallons or less per consumer, and \$0.40 per 1,000 gallons in excess of the first 0,000 gallons minimum. All other rates and charges shall be all in accordance with General Order Mc. U-4, Rules and Associations for Domestic Mater Companies.

IT IS PURE THE CHORNED what before any computation is commonwed by Applicants, plans and specifications of the system must be submitted to the surest of Sanitation of the State Health Department for approval of same and half opproval must be a talied. Otherwise, this certificate of a regulative and hadespair, small be mull and void.

09/12/2005 MON 16:42 FAX 602 224 5455 WEST MARICOPA COMBINE DOCKETNO. W-02450A-05-0430

DOCKET NO. U-1648

DECISION NO. 33434

IT IS FURTHER CHORRED that the Commission shall retain jurisdiction over this matter and in the future anyons dening 160 games or more and who desires to have his property deleted from the cartificated area herein may by written application to the commission in which good cause is shown have his property deleted from this cartificate of convenience and necessity.

BY ORDER OF THE ARIZONA CORPORATION COMMISSION.

of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of this Commission to be affired, at the Capitol in the City of Phoenix, this \_\_\_\_\_ day of \_\_\_\_\_\_ 1901.

FRANCIS J.

CHAIRMAN

EXHIBIT B

DEFORM THE ARIZONA CORPORATION COMMISSION

E. T. BILLIAMS, JR.

DECK HEREIT

Commissioner

MINIST J. SENIO

Commissioner

THE APPLICATION OF TONOPAH WATER COMPANY FOR ADMINISTRATION AND ASSIGN ALL OF ITS RIGHT, TITLE AND TO THE CERTIFICATE OF CONVENIENCE AND HOUSE ISSUED BY THIS CONDUSTON TO WEST PHOENIX WATER CO., IN INCIDENCE CORPORATION.

DOCTOR NO. 11-2007

DECISION NO. 39159

# OPINION AND ORDER

BY THE SCHOOLSSION:

the Commission at Phoenix, Arizona on October 10, 1965

John A. Murphy appeared on behalf of Tonogen Water Company and Frank B. Salisbury represented West Phoenix Water Co. Evidence was adduced and from that evidence it is found:

- That applicant desires to sell, transfer and assign all of its right, title and interest to West Phoenix Water Co., a corporation.
- 2. That such sale and transfer is in the public interest.

IT IS FURTHER ORDERED that the rates and charges for water sold shall be:

#### MONTHLY SERVICE CHARGE

5/8	Naters	<b>61</b> -	\$ 4.00
3/4	<b>3</b> 1	\$ · ·	5.00
14#		••	7.00
15"	P	· ••	12.00 18.00

75¢ per thousand gallons for all water consumed.

WHEREFORE, IT IS ORDERED that the application be, and the same is hereby, granted as prayed for.

BY CREER OF THE ARIZONA CORPORATION CONMISSION.

CHATROAL

EXHIBIT C

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#### Arbone Corporation Commission $\mathbf{0}$ DOCKETED BEFORE THE ARIZONA CORPORATION COMMISSION PR 1 ı 1985 RICHARD KIMBALL 2 CHATEKAN DOCKETED BY MARCIA WEEKS 3 COUNTESTONER RESZ D. JENNINGS 4 COMMISSIONER 5 IN THE MATTER OF THE APPLICATION OF SUBSEINE LAND AND CATTLE CORP. dba DOCKET NO. U-2107-84-183 6 SURSHINE NATER COMPANY AND WEST PROBRIES ) U-2067-84-183 PROPERTIES, INC. dbs WEST PHOENIX WATER CO., INC. FOR A TRANSFER OF CURPORATE ASSETS TO WEST BUCKEYE WATER DECISION NO. 54419 8 CO. (U-2650) 9 OPINION AND ORDER DATE OF HEARING: 10 February 7, 1985 PLACE OF REARING: 11 Phoenix, Arizona PRESIDING OFFICER: 12 Jerry L. Rudibaugh APPEARANCES: 13 Christopher Lempley, Attorney for the Legal Division, on behalf of the Arisons Corporation 14 Commission Staff 15 Conningham, Goodson & Tiffany, Ltd., by John F. Goodson, Attorneys for the Applicants. 16 BY THE COMMISSION: 17 On July 24, 1984, Mest Phoenix Properties, Inc. dbs West Phoenix Water 18 Company, Inc. ("Nest Phoenix"), Sunshine Land and Cattle Corporation sha 19 Bunshine Bater company ("Sunshine"), and West Buckeye Water Company ("Sest 20 Buckeye") filed an Application with the Arizona Corporation Commission 21 ("Commission") seeking authorization to transfer to West Buckeye a portion of 22 West Phoenix's and all of Eurstines' Certificate of Public Convenience sad 23 Macessity ("Certificates") and the corresponding corporate assets. 24 Pursuant to Notice dated January 24, 1985, the Application came on for 25 26

Pursuant to Notice dated January 24, 1985, the Application came on for hearing before a duly authorized Hearing Officer of the Commission at its offices in Phoeniz, Arizons, on February 7, 1985. West Phoeniz, Sunshine, Wast Buckeye, and the Commission's Utilities Division Staff ("Staff") appeared through counsel. Evidence was presented in support of the Application and

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after a full public hearing, the matter was adjourned pending submission of a recommended Opinion and Order by the Presiding Officer to the Commission.

### **DISCUSSION**

In 1970, West Phoenix and Sunshine were granted Certificates to provide water service to large areas on both sides of the I-10 Freeway, north of the Palo Verde Buclear Generating Plant ("Palo Verde") and the Town of Buckers ("Town"). The development of the area has larged due to delays in completion of the freeway into Phoenix as well as the scare resulting from the Three Mile Island Muclear accident. As discussed in West Phoenix's companion application, (Docket Bo. U-2067-84-182), the primary purpose of the transfers was to bring in persons with financial capabilities to assist development as needed and to divide the areas to be serviced into two discrete areas separated by the Bassayampa River ("River")

The proposed area to be transferred is located west of the River and primarily north of Palo Verde with a center near the Town of Tonopah. It encompasses approximately 50 or 60 square miles. There are currently twelve customers being served by either West Phoenix and Sunshine.

Because of the very large area involved, two members of the Tomopah Valley Association asserted that many of the people in the area were unaware whether their land was in the certificated area. One of the members, Mr. Richard Wroblick requested that his land holdings be deleted from the certificated area to be transferred to West Buckeye. At the request of Mr. Wroblick, Wost Buckeye agreed to provide a map showing the certificated area to the Tomopahi Valley Association for its monthly newsletter. Further, West Buckeye agreed to allow land owners to be removed from its requested certificated area if they notify West Buckeye within 60 days of the Tomopah newletter. Although West Buckeye within 60 days of the Tomopah newletter. Although West Buckeye within 60 days of the Tomopah newletter. Although West Buckeye and the landowners might be in agreement as to delation, this

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made on the overall affect to the public in the current and penetrical certificated areas. Furthermore, that determination can not be made affect those parties desiring deletion request and have a hearing.

Having considered all the evidence herein and being fully advised in the premises, the Commission finds, concludes and orders that:

#### PINDINGS OF PACT

- I. West Phoeniz and Sunshine are Arizona corporations certificated in this Commission in 1970 pursuant to Decision Nos. 40701 and 41072 respectively to provide water utility service in certain portions of Maricopa County Arizona.
- 2. On July 24, 1984, West Phoenix, Bunshine, and West Buckeye filed at Application with the Commission seeking authorization to transfer to Material application of West Phoenixs' and all of Sunshines' Certificates and the corresponding corporate assets.
  - 3. The area proposed to be transferred from Sunshine is as follows:
    - A) Phoenix Valley West, Unit I TIS, R5W Section 6:: E 1/2, SW 1/4 & W 1/2, SE 1/4 Section 7: All W 1/2 Except WW 1/4, EW 1/4 Section 7: W 1/2, E 1/2 & SE 1/4, SE 1/4
    - B) Phoenix Valley West, Unit II T18, R5W, Sec. 4 SE 1/4
    - C) Township 1 Morth, Range 6 West Section 24: W 1/2, EW 1/4 25: E 1/2, SE 1/4 26: W 1/2, HE 1/4
    - D) Township 1 South, Range 6 West Section 1: SW 1/4

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E)	Township	1	Mort	h, R	ETE C	5 1	rest
	Section	30:	8	1/2,	EW.	1/4	and a
			H	1/2,	57	1/4	
	Section	31:	. 4	1/2,	XE.	1/4	

F) Township 1 South, Range 5 West Bection 6: H 1/2, ME 1/4 and 59 1/4, NR 1/4 and HE 1/4, NO 1/4 HE 1/4, NO 1/4 Section 5: SW 1/4 & BW 1/4, BE 1/4 & E 1/2 E 1/2, SE 1/4 & WW 1/4, WE 1/4,

BW 1/4 A11 Section 6:

Bection 3: All 8 1/2 lying South of Hassayampa right of way and North of Ward Road right of way. Section 10: HW 1/4 lying Borth of Ward Road right of way

The aren proposed to be transferred from West Phoenix is as Bullions

- A) West Phoenix Estates, Upit I . TZE, R7V, Sec. 20, SV 1/4
- West Phoenix Estates, Unit II T2H, R7W, Sec. 20, KW 1/4
- C) West Phoenix Estates, Unit III T2H, R7W, Sec. 22 H 1/2
- D) · West Phoenix Estates, Unit V T2N, R7N, Sec. 15, NE 1/4
- Wort Phoenix Estates, Unit VII E) TZN, R6W, Sec. 29, R 1/2
- F) Rose View Estates, Units I & II TIN, RBW, Sec. 6, W 1/2
- C) Township 2 North, Range 7 West Rection 13: All 14: 8 1/2 and RE 1/4 15: M 1/2 16: A11 20: E 1/2 21: A11 22: All 23: All Except E 1/2, SE 1/4 24: A11 25: A11

26: A11

27. All 28: A11

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0
                             29: A11
                             32:
                                 All
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                             33: All
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                             34: A11
                             35: All
                              36: A11
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                     Township 1 North, Range 7 West
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               H)
                     Section 2: E 1/2
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                             4: A11
                              5: All
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                             12: All
                     Township 2 North, Range 6 West
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               I)
                     Section 18: E 1/2
                              19: NW 1/4
 8
                              20: B 1/2
                              21: 2 1/2
 9
                              22: All
                              23: All Except # 1/4
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                              26: A11
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                              27: ALI
                              28: All Except HE 1/4
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                              29: All
                              32: A11
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                              33: All
                              34: A11
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                              35: A11
                      Township 1 Borth, Range 6 West
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                J)
                      Section 3: 8 1/2 and 8 1/2, NW 1/4 and SW 1/4, ME 1/4
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                              4:
                                 ALI
                              51
                                  All
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                                  AII
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                                  AII
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                              18: All Except W 1/2, NW 1/4 and NW 1/4, St 1/4
                                  ME 1/4, ME 1/4 and S 1/2, ME 1/4, SE 1/4
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                              19:
                              20:
                                  All
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                                  111
                              21:
                              22: All Except SW 1/4, SW 1/4
                              23: All Except BY 1/4
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                Maricopa County Board of Supervisors has consented to the transfer
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      of franchises from West Phoenix and Sunshine to West Buckeye for the area
26
27
      proposed to be transferred.
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servicing companies other Water 20 6. There BIG

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- 7. The assets to be transferred include five wells and three operating systems including storage tanks, pumping facilities and water lines in the area.
  - 8. There will be no affect on the rates established for the area proposed to be transferred.
  - 9 West Buckeye anticipates a large amount of growth in the area which will require a substantial amount of capital.
  - 10. West Buckeye's stockholders are individuals who are expable of generating sixeable amounts of capital and losus necessary to enlarge the existing water utility facilities.
  - 11. The existing customers of Sunshine and West Phoenix were notified of the proposed transfer.
- 12. Motice of the proposed transfer was published in the Tomonah Valley
  Association newsletter.
- 13. There is one ourstanding line extension agreement and it will be assumed by West Buckeye.

#### CONCLUSIONS OF LAW

- 1. West Phoenix and Sunshine are public service corporations within this meaning of Article IV of the Arizona Constitution and A.R.S. \$40-281, \$40-282, and \$40-285.
- 2. The Commission has jurisdiction over West Phoenix, Somehine and West Buckeye and of the subject matter of the Application.
- 3. There is a continuous used for a domestic water utility company to service present and future customers in the certificated area.
- 4. West Buckeye is a fit and proper entity to receive a Certificate for providing of water utility service to the area to be transferred.

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Decision So. 544/9

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ORDER

MEERAFORE, IT IS ORDERED: That West Phoenix Water Company, Inc. and Sunshine Water Company are hereby authorized to transfer their Certificates of Public Convenience and Recessity for the area west of the Hassayawpa River as described in Finding of Facts No. 3 and 4 and their corresponding corporate assets to West Buckeye Water Company, Inc.

If IS FURTHER ORDERED: That the rates to be charged by West Buckeys: Water Company, Inc. to the area west of the Hassayampa River shall remain the same as rates for West Phoenix Water Company, Inc. and Sunshine Water Company and their former corresponding areas.

IT IS FURTHER ORDERED: That this Decision shall be effective insediately.

BY ORDER OF THE ARIZONA CORPORATION COMMISSION.

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HAIRMAN	COMMISSIONER	CONCESSIONE
	. ( )	

IN WITHESS WHEREOF, I, C. C. ANDERSON. JR.,
Executive Secretary of the Arizona Corporations
Commission, have hereunte set my hand and caused the
official seal of this Commission to be affixed at the
Capitol, in the City of Phoenix, this day

C. C. ANDRESON, JE

C. C. ANDRESON, JR. Executive Secretary

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Decision No. 54419